

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 EA-07 IO-13 ISO-00 AF-08 ARA-06 CIAE-00

DODE-00 PM-04 H-02 INR-07 L-03 NASA-01 NEA-10 NSAE-00

NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-06 SS-15 USIA-06

SAJ-01 NRC-05 MC-02 /130 W

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TO SECSTATE WASHDC 1551

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY THE HAGUE

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

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E.O. 11652: N/A

TAGS: PARM, CCD, US, SW

SUBJECT: CCD -716TH PLENARY MEETING, JULY 29, 1976

1. SUMMARY: US AND SWEDEN DELIVERED STATEMENTS AT JULY 29
CCD PLENARY. US STATEMENT BY ACDA DIRECTOR IKLE, CENTERED
ON NEED FOR MULTILATERAL CONSIDERATION OF CONTROLLING
CONVENTIONAL ARMS TRANSFERS, ENCOURAGED REGIONAL APPROACH
TO PROBLEM, AND POINTED TO NUMBER OF US STEPS TAKEN IN
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THIS AREA. IKLE ALSO TOUCHED ON NUCLEAR PROLIFERATION

PROBLEMS AND EXPRESSED GRATIFICATION OVER CCD'S PROGRESS ON ENMOD AND CW. SWEDISH STATEMENT, BY UNDER-SECRETARY OF STATE THORSSON, CALLED FOR IMMEDIATE NEGOTIATIONS IN CCD ON A COMPREHENSIVE TEST BAN TO BE COMPLETED BEFORE SECOND NPT REC CON IN 1980, IF NECESSARY VIA A TWO-STEP, PHASED APPROACH BEGINNING WITH MULTILATERAL 10-KILOTON THRESHOLD TEST BAN.

2. FRED IKLE, ACDA DIRECTOR, STRESSED NEED TO CONTROL THE WIDESPREAD AMASSING OF NEW ARMAMENTS IN MANY PARTS OF THE WORLD, REVIEWED THE FOUR PRINCIPLES ON CONVENTIONAL ARMS TRANSFERS CONTAINED IN THE US STATEMENT OF APRIL 10, 1975 AND DECLARED IT IS THE CONSIDERED US VIEW "THAT BY DEVELOPING AND IMPLEMENTING CONSTRUCTIVE CONSTRAINTS IN THE INTERNATIONAL ARMS TRADE WE COULD IN FACT IMPROVE THE SECURITY OF ALL NATIONS." DR. IKLE DESCRIBED VARIOUS POLICY INITIATIVES OF THE USG ON THIS SUBJECT: EXPLORING POSSIBILITIES FOR GREATER COOPERATION ON CONTROLS AMONG ARMS SUPPLIERS; RESTRICTIONS ON TRANSFER OF MISSILES AND HIGH PERFORMANCE AIRCRAFT; EXPORT LIMITATIONS ON WEAPONS OF PARTICULAR USE TO TERRORISTS; SUPPORT FOR REGIONAL EFFORTS TO LIMIT ARMS IMPORTS; PUBLICATION OF EXTENSIVE INFORMATION ABOUT US ARMS SHIPMENTS. AMONG POSSIBLE METHODS OF REGIONAL RESTRAINT, DR. IKLE MENTIONED, E.G., ADOPTING NUMERICAL CEILINGS ON PARTICULAR TYPES OF ADVANCED WEAPON SYSTEMS, AS WELL AS WELL AS AGREEING NOT TO ACQUIRE "DESTABLIZING SYSTEMS NOT YET INTRODUCED INTO THE AREA, PARTICULARLY SURFACE-TO-SURFACE MISSILE SYSTEMS HAVING A RANGE BEYOND ANY DEFENSIVE NEED AND AIRCRAFT HAVING A LONG-RANGE STRIKE ROLE."

3. DECLARING THAT THESE CONVENTIONAL ARMS ISSUES "REALLY AFFECT THE SECURITY AND WELL BEING OF MOST NATIONS," DR. IKLE NOTED THAT US REPRESENTATIVES HAD RAISED THEM ON SEVERAL OCCASIONS AND RESTATED US INTEREST IN HEARING OTHER CCD MEMBERS' VIEWS. SO FAR, HE SAID, IEDEA STATED IN COMMITTEE BY AMBASSADOR MARTIN IN APRIL 1975 HAD NOT RECEIVED SERIOUS ATTENTION THEY DESERVED. OBSERVING THAT US UNDERSTOOD OTHERS' SECURITY CONCERNs IN THIS CONNECTION, ACDA DIRECTOR STATED CONSIDERED VIEW THAT DEVELOPING AND LIMITED OFFICIAL USE

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IMPLEMENTING CONSTRUCTIVE CONSTRAINTS IN INTERNATIONAL ARMS TRADE COULD IN FACT IMPROVE SECURITY OF ALL NATIONS.

4. ON NUCLEAR PROLIFERATION, DR. IKLE SAID US, IN COOPERATION WITH OTHERS, HAD TAKEN STEPS TO SEPARATE MORE EFFECTIVELY ASSISTANCE FOR GENUINELY PEACEFUL APPLICATIONS OF NUCLEAR TECHNOLOGY FROM ASSISTANCE THAT WOULD VIOLATE ARTICLE I OF THE NON-PROLIFERATION TREATY. DIRECTOR SAID

THAT CERTAIN TYPES OF NUCLEAR TECHNOLOGY AND MATERIALS WERE SO CLOSE TO AFFORDING WEAPONS CAPABILITY, AND PRESENTLY OF SUCH MARGINAL VALUE FOR PEACEFUL APPLICATIONS, THAT THEIR TRANSFER AND ACQUISITION WOULD NOT SEEM CONSISTENT WITH NPT.

5. NOTING VALUE US ASCRIBED TO CCD, DR. IKLE EXPRESSED ENCOURAGEMENT OVER COMMITTEE'S "SOLID ACCOMPLISHMENTS/ DURING 1976 SESSION, ESPECIALLY PROGRESS ACHIEVED ON ENMOD CONVENTION. HE underscored USG HOPE THAT FINISHED TEXT COULD BE REPORTED TO UNGA THIS FALL, SAYING THERE SHOULD BE ENOUGH TIME LEFT IN SUMMER SESSION TO COMPLETE CCD'S NEGOTIATIONS. DIRECTOR ALSO STATED GRATIFICATION OVER SIGNS OF RENEWED PROGRESS ON CHEMICAL WEAPONS AND FRESH SENSE OF PURPOSE IN COMMITTEE'S WORK ON OTHER ARMS CONTROL ISSUES.

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6. SWEDISH UNDER-SECRETARY OF STATE INGA THORSSON,
CITING SATURDAY REVIEW ARTICLE BY WILLIAM FOSTER,
CHAIRMAN OF U.S. ARMS CONTROL ASSOCIATION,
EMPHASIZED IMPORTANCE OF COMPREHENSIVE TEST BAN AS
IMPERATIVE NEXT STEP IN CONTROL OF THE ARMS RACE. SHE
CALLED FOR US AND USSR TO START PROCESS. ALTHOUGH SHE
SAID UNIVERSAL ADHERENCE TO A CTB IS ULTIMATE GOAL,
THORSSON DECLARED THAT SWEDEN "CANNOT AGREE THAT A
PRECONDITION FOR ENTERING A CTB SHOULD BE THAT ALL
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PRESENT NUCLEAR WEAPON STATES SIGN IT FROM THE BEGINNING."
EVEN IF ONLY THE US AND USSR WERE TO HALT THEIR UNDER-
GROUND NUCLEAR TESTING, SHE SAID, THEIR MILITARY SECURITY
WOULD NOT BE JEOPARDIZED. IN BILATERAL CTB. THORSSON
LINKED NPT ARTICLE VI COMMITMENT EXPLICITLY TO NEED FOR
CTB, AND ARGUED THAT CONTROL OF "VERTICAL" NUCLEAR
PROLIFERATION WAS NECESSARY TO PREVENT FURTHER "HOR-
ZONTAL" PROLIFERATION.

7. ON VERIFICATION QUESTION, HORSSON SAID CCD'S
ESTABLISHMENT OF SEISMIC EXPERTS GROUP WILL PROVIDE
APPROPRIATE FORUM FOR FURTHER DISCUSSION OF VERIFICATION
ISSUES, BUT ITS WORK SHOULD NOT DELAY COMMENCEMENT OF
POLITICAL NEGOTIATIONS ON CTB. SHE EXPRESSED SWEDEN'S WILLING-
NESS TO PARTICIPATE IN TEST RUN OF A MONITORING NETWORK IF
GROUP FINDS IT DESIRABLE.

8. THORSSON CRITICIZED 150-KILOTON LEVEL OF US-SOVIET
TTBT, STATING THAT IT "WILL BE OF LITTLE OR NO VALUE IN PREVENING THE
DEVELOPMENT OF NEW NUCLEAR
WEAPONS AND WEAPON SYSTEMS," AND THAT IT "LACKS ANY
NON-PROLIFERATION EFFECT BECAUSE OF ITS BILATERAL
CHARACTER." SHE SAID SECURITY ARGUMENTS FAVOR A CTB,
AND THAT ADEQUATE VERIFICATION IS NOW POSSIBLE WITH A
GLOBAL MONITORING SYSTEM BASED LARGELY ON EXISTING
SEISMIC RESOURCES, BUT RECOGNIZED DISAGREEMENT OF OTHER
STATES ON LATTER MATTER. THEREFORE, IN CONTEXT OF
IMMEDIATE START OF POLITICAL CTB NEGOTIATIONS, THORSSON
SUGGESTED "WITH A FEELING OF RELUCTANCE AND REGRET"
LOWERING TTBT THRESHOLD TO 10 KILOTONS AS FIRST PHASE,
SAYING THAT IT WOULD BE VERIFIABLE AND WOULD RULE OUT
50 PERCENT OF THE NUCLEAR TESTS CONDUCTED IN THE LAST

FIVE YEARS. TO ALLOW NUCLEAR WEAPON STATES TO TAKE OTHER MEASURES (SUCH AS A BAN ON SPECIFIED STRATEGIC WEAPON SYSTEMS) THEY CONSIDERED NECESSARY TO MAINTAIN THE NUCLEAR BALANCE AND THE OVERALL LEVEL OF SECURITY, SHE SAID THERE COULD BE A PRESCRIBED TIME DELAY FOR THE ENTRY INTO FORCE OF SUCH A FIRST-STAGE AGREEMENT.

9. THORSSON STATED THAT TREATY SHOULD BE MULTILATERAL IN CHARACTER AND NEGOTIATED IN CCD. ADEQUATE VERIFICATION; LIMITED OFFICIAL USE

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TION, SHE DECLARED, WOULD BE PROVIDED BY "AN APPROPRIATE INTERNATIONALIZATION OF THE VERIFICATION PROCEDURE OF THE TTBT AND ITS RELATED PNE TREATY, SUPPLEMENTED BY AN INTERNATIONAL EXCHANGE OF SEISMOLOGICAL DATA FROM PRESENTLY EXISTING OR PLANNED STATIONS."

10. STRESSING THAT THE SECOND PHASE, ELIMINATION OF UNDERGROUND NUCLEAR TESTS WITH A YIELD OF LESS THAN 10 KILOTONS, WOULD BE FULLY AS IMPORTANT AS THE FIRST STEP, MRS. THORSSON STATED THAT "A CONTINUED DEVELOPMENT OF TACTICAL NUCLEAR WEAPONS WOULD BE AS DAMAGING TO THE NON-PROLIFERATION REGIME AS ANY OTHER NUCLEAR WEAPONS DEVELOPMENT." SHE ADVOCATED WORKING OUT AN AGREEMENT ON THE SECOND PHASE VERY SOON, BUT DELAYING ITS IMPLEMENTATION "FOR A LIMITED PERIOD OF TIME: DURING WHICH OTHER MEASURES COULD BE CARRIED OUT "TO REDUCE OR REMOVE POSSIBLE RELATED SECURITY PROBLEMS AND THE NEED FOR FURTHER TESTING IN THE LOWEST YIELD RANGE."

11. ACCORDING TO MRS. THORSSON, TWO-STEP APPROACH COULD HAVE VARIOUS POSSIBLE FEATURES: UNLIMITED OR LIMITED DURATION; REVIEW CONFERENCE PROVISIONS MAKING THE SCOPE AND DURATION OF THE BAN DEPENDENT ON AGREEMENTS REACHED AT SUCH CONFERENCES; AND ADHERENCE BY THE US AND USSR EARLIER THAN BY OTHER NUCLEAR WEAPON STATES. SUMMING UP, THORSSON CALLED FOR COMPLETION OF CTB AGREEMENT BEFORE SECOND NPT REVIEW CONFERENCE SCHEDULED FOR 1980.

12. NEXT PLENARY SCHEDULED FOR TUESDAY, AUGUST 3. ABRAMS

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